

Message Text

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TO USMISSION GENEVA IMMEDIATE

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EXDIS

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE DRAFT STATEMENT FOR USE BY AMBASSADOR SHERER

AT JUNE 7 NAC

REF: GENEVA 3468

GENEVA FOR CSCE DEL

FOR AMBASSADOR SHERER

1. IN GENERAL, REFTEL (BEING REPEATED TO USNATO) TEXT STRIKES US AS APPROPRIATE IN TONE AND CONTENT, THOUGH ON THREE SPECIFIC POINTS YOU SHOULD SUBSTITUTE THE FOLLOWING REFORMULATIONS:

A. IN PARA WHICH BEGINS, "WITH REGARD TO MILITARY ASPECTS OF SECURITY, IT MIGHT ALSO, ETC.," WE WOULD SUGGEST REFORMULATION OF FINAL TWO SENTENCES, BEGINNING "HERE AGAIN WE WILL HAVE TO CONTINUE, ETC.": "THE US WILL CONTINUE TO SUPPORT SUBSTANTIVE MEASURES ON
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MANEUVERS AND THE EXCHANGE OF OBSERVERS WHICH WOULD

COVER A SUBSTANTIAL PORTION OF THE TERRITORY OF THE EUROPEAN USSR. WE BELIEVE THAT THE RECENT DISCUSSIONS IN NATO WITH REGARD TO THE ZONE IN THE USSR TO BE COVERED BY CBM'S REPRESENT A REALISTIC ATTEMPT TO BEGIN TO

CONSIDER POSITIONS WITH REGARD TO MEASURES RELATED TO MANEUVERS THAT MAY SERVE AS THE BASIS FOR THE COMPROMISES THAT DOUBTLESS WILL BE NEEDED AS DEBATE PROGRESSES IN CSCE. THE MEASURES ADVANCED BY THE ALLIES THUS FAR ARE CLEARLY GOING TO BE DIFFICULT FOR THE SOVIETS TO ACCEPT, AND THUS IN THE WEEKS AHEAD IT WILL BE ALL THE MORE IMPORTANT TO PRESERVE ALLIED SOLIDARITY ON CBM'S. MOREOVER, IT WILL REMAIN ESSENTIAL TO COORDINATE CLOSELY BOTH HERE AND IN GENEVA ON TACTICS IN DEALING WITH THE SOVIETS AND THE NEUTRALS IN A MANNER WHICH BEST SERVES ALLIED INTERESTS."

B. WITH REGARD TO THE PARAS DEALING WITH THE MEDITERRANEAN DECLARATION, AS YOU ARE AWARE, THE NINE HAVE APPROACHED US THROUGH FRG AMBASSADOR VON STADEN TO INDICATE THEIR CONTINUED SUPPORT FOR THE ISSUANCE OF SEPARATE CSCE DECLARATION ON THE MEDITERRANEAN. WE THUS CONFRONT THE NEED TO DEAL WITH THE NINE ON THIS ISSUE, AS WELL AS WITH THE OTHER ALLIES WHO ARE NOT MEMBERS OF THE NINE. FURTHER GUIDANCE ON THIS IS IN PREPARATION. MEANWHILE, WE WISH TO AVOID TAKING A POSITION IN NATO WHICH WOULD PREJUDICE OUR OPTIONS. THUS, THE TWO PARAS DEALING WITH THE MEDITERRANEAN DECLARATION SHOULD BE REPHRASED AS FOLLOWS: "I SAID EARLIER THAT WE BELIEVE CSCE HAS A SIGNIFICANT, BUT LIMITED, PLACE IN THE PROCESS OF DETENTE IN EUROPE. THIS HAS ALWAYS BEEN OUR APPROACH TO THE CONFERENCE, AND WE BELIEVE IT SHOULD GUIDE OUR ATTITUDES EVEN MORE STRONGLY DURING THE NEXT WEEKS OF WORK IN PHASE 2. THIS CONCEPT OF THE CSCE FOCUSED ON EUROPEAN PROBLEMS HAS BEEN A REASON FOR OUR OPPOSITION TO THE IDEA OF A CSCE DECLARATION ON THE MEDITERRANEAN. REGRETTABLY, THE ISSUE OF A MEDITERRANEAN DECLARATION HAS BECOME AN ISSUE WHICH THREATENS TO BROADEN CSCE DISCUSSION BEYOND ITS EUROPEAN FOCUS, AND TO INTRODUCE EXTRANEOUS

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ISSUES WHICH COULD POSE PROBLEMS UNLESS APPROACHED CAREFULLY. IN MY PREVIOUS DISCUSSION OF THE ISSUE OF A MEDITERRANEAN DECLARATION, I OUTLINED US VIEWS ON THIS SUBJECT, AND FOR THE MOMENT I AM NOT IN A POSITION TO ADD TO WHAT I EARLIER SAID. HOWEVER, WE CONTINUE TO BELIEVE THAT THIS ISSUE MERITS SERIOUS ATTENTION, AND, FOR OUR PART, WE WILL REFLECT CAREFULLY UPON THE VIEWS PRESENTED TO US ON THIS SUBJECT.

I WOULD REPEAT IN THIS CONNECTION THAT IT WOULD BE REGRETTABLE, INDEED, IF THIS ISSUE BECAME ONE WHICH DIVIDED US IN CSCE." CONSEQUENT TO FOREGOING REVISION, PARA BEGINNING, "THIS IS CERTAINLY UNFORTUNATE, SINCE OUR POSITIONS, ETC." AND ENDING "WE WOULD THEREFORE SUGGEST THAT A DISCUSSION OF THIS QUESTION BE UNDERTAKEN

URGENTLY IN NATO" SHOULD BE DELETED IN ITS ENTIRETY.

C. IN THE PARA BEGINNING, "WE BELIEVE THAT OUR PROBLEMS IN GENEVA SHOULD NOT CAUSE US TO LOSE SIGHT, ETC.," YOU SHOULD AMEND FINAL SENTENCE TO READ, "WE BELIEVE THE WEST SHOULD WORK FOR POSITIVE RESULTS IN CSCE, BUT AT THE SAME TIME WE SHOULD NOT SET OUR STANDARDS UN-REALISTICALLY HIGH." FOREGOING REVISED SENTENCE WOULD COME BETWEEN SENTENCE BEGINNING "IT IS EASY FOR THOSE OF US WHO ARE INVOLVED IN CSCE, ETC.," AND SENTENCE BEGINNING "LIKEWISE, WE BELIEVE THAT OUR PREOCCUPATION WITH OUR PRESENT PROBLEMS IN GENEVA, ETC."

2. WITH REGARD TO USNATO 3113, YOU SHOULD DRAW UPON PREVIOUS GUIDANCE IN ADDRESSING POINTS ENUMERATED IN PARA 2.

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